CENTERVILLE MUNICIPAL WATERWORKS CENTERVILLE, IOWA

INDEPENDENT AUDITOR'S REPORTS FINANCIAL STATEMENT SUPPLEMENTARY AND OTHER INFORMATION SCHEDULE OF FINDINGS

June 30, 2012

Peak & Co., LLP Certified Public Accountants 1370 NW 114th St., Suite 205 Clive, IA 50325

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OFFICIALS

Name	Title	Term Expires
	(Before August, 2011)	
Greg Gordon	Trustee	August, 2011
Nancy Bennett	Trustee	August, 2012
Carl Cisler	Trustee	August, 2012
C.J. Hash	Trustee	August, 2013
Bill Milani	Trustee	August, 2014
	(After August, 2011)	
Carl Cisler	Chairperson	August, 2012
Nancy Bennett	Trustee	August, 2012
C.J. Hash*	Trustee	August, 2013
Bill Milani	Trustee	August, 2014
Linda Miller**	Trustee	August, 2012
Dale Sales***	Trustee	August, 2017

^{* -} Resigned after the September 1, 2011 meeting.

** - Appointed effective with the February, 2012 meeting.

*** - Appointed effective with the January, 2012 meeting.

Centerville Municipal Waterworks

PEAK & CO., LLP CERTIFIED PUBLIC ACCOUNTANTS 1370 NW 114TH ST., SUITE 205 CLIVE, IA 50325

(515) 277-3077

INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees of the Centerville Municipal Waterworks:

We have audited the accompanying financial statement of the Centerville Municipal Waterworks, Centerville, Iowa, as of and for the year ended June 30, 2012. This financial statement is the responsibility of Waterworks' officials. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, this financial statement was prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Also, as discussed in Note 1, the financial statement of the Centerville Municipal Waterworks is intended to present only the results of the transactions of that portion of the financial reporting entity of the City of Centerville that is attributable to the transactions of the Waterworks.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the cash basis financial position of the Centerville Municipal Waterworks as of June 30, 2012, and the changes in its cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 7, 2013 on our consideration of the Centerville Municipal Waterworks internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming an opinion on the financial statement of the Centerville Municipal Waterworks. The supplementary information included in Schedules 1 through 3 is presented for purposes of additional analysis and is not a required part of the financial statement. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statement. The information has been subjected to the auditing procedures applied in our audit of the financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statement or to the financial statement itself, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statement taken as a whole.

Our audit was conducted for the purpose of forming an opinion on the Centerville Municipal Waterworks' basic financial statement. Management's Discussion and Analysis and the budgetary comparison information on pages 7 through 9 and pages 19 through 20 are presented for purposes of additional analysis and are not required parts of the financial statement. This information has not been subjected to the auditing procedures applied in our audit of the financial statement, and accordingly, we do not express an opinion or provide any assurance on it.

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Peak & Co., LLP Certified Public Accountants

June 7, 2013

MANAGEMENT'S DISCUSSION AND ANALYSIS

The Centerville Municipal Waterworks provides this Management's Discussion and Analysis of its financial statement. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2012. We encourage readers to consider this information in conjunction with the Waterworks' financial statement, which follows.

2012 FINANCIAL HIGHLIGHTS

Receipts of the Waterworks totaled \$2,850,081, which represents an increase of 8% from fiscal year 2011 to fiscal year 2012.

Disbursements totaled \$2,621,408, which represents an increase of 2% from fiscal year 2011 to fiscal year 2012.

The Waterworks total cash basis net assets increased 35%, or \$228,673 from June 30, 2011 to June 30, 2012.

USING THIS ANNUAL REPORT

The Centerville Municipal Waterworks has elected to present its financial statement on the cash basis of accounting. The cash basis of accounting is a basis of accounting other than U.S. generally accepted accounting principles. Basis of accounting refers to when financial events are recorded, such as timing for recognizing revenues, expenses and the related assets and liabilities. Under the Centerville Municipal Waterworks' cash basis of accounting, revenues and expenses and the related assets and liabilities are recorded when they result from cash transactions.

As a result of the use of this cash basis of accounting, certain assets and their related revenues and liabilities and their related expenses are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

The annual report is presented in a format consistent with the presentation of Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Centerville Municipal Waterworks' cash basis of accounting.

This discussion and analysis are intended to serve as an introduction to the Centerville Municipal Waterworks' financial statement. The annual report consists of a financial statement and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statement and provides an analytical overview of the Centerville Municipal Waterworks financial activities.

The Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets presents information on the Centerville Municipal Waterworks' receipts and disbursements and whether the Waterworks' cash basis financial position has improved or deteriorated as a result of the year's activities.

The Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the financial statement.

Other Information further explains and supports the financial statement with a comparison of the Waterworks' budget for the year.

Supplementary Information provides detailed information about the individual Enterprise Funds. In addition, the Schedule of Indebtedness provides details of the Waterworks' debt at June 30, 2012.

FINANCIAL ANALYSIS OF THE CENTERVILLE MUNICIPAL WATERWORKS

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Net Assets

The purpose of the statement is to present the receipts received by the Centerville Municipal Waterworks and the disbursements paid by the Waterworks, both operating and non-operating. The statement also presents a fiscal snapshot of the Waterworks' cash balances at year end. Over time, readers of the financial statement are able to determine the Centerville Municipal Waterworks' financial position by analyzing the increase and decrease in cash basis net assets.

Receipts include metered and bulk water sales, fees for upkeep and/or upgrade of individual service lines, water turn on/off fees, rent for space on the water tower, taps and miscellaneous fee. The City of Centerville pays the Centerville Municipal Waterworks to include sewer and storm water charges on the water bill and costs involved in preparing the billing, i.e. meter reading for sewer, data entry of meter reads and sales tax computation. A summary of cash receipts, disbursements and changes in cash basis net assets for the years ended June 30, 2012 and June 30, 2011 is presented below:

Changes in Cash Basis N		
	Year end	ed June 30,
	2012	2011
Receipts:		
Use of money and property	\$ 22,853	\$ 4,712
Charges for service	1,064,121	1,052,665
Sewer and storm water fees collected for City	1,524,032	1,475,890
Miscellaneous receipts collected for City	157,691	-
Sale of capital assets	-	5,352
Miscellaneous	81,384	96,093
Total receipts	2,850,081	2,634,712
Disbursements		
Business type activities	877,845	787,187
Sewer and storm water fees remitted to City	1,407,555	1,521,036
Miscellaneous receipts remitted to City	157,691	-
Debt service:		
Principal paid	26,000	26,000
Interest paid	11,250	12,030
Service fees	937	1,003
Capital outlay	140,130	216,121
Total disbursements	2,621,408	2,563,377
Net change in cash basis net assets	228,673	71,335
Cash basis net assets beginning of year	660,813	589,478
Cash basis net assets end of year	\$ 889,486	\$ 660,813

In fiscal year 2012, receipts increased \$215,369, or 8.17%, from fiscal year 2011. In fiscal year 2012, disbursements increased \$58,031, or 2.26%, from fiscal year 2011.

The Waterworks' unrestricted net assets are available for use in the routine operations of the distribution and administrative areas of the Waterworks and for capital improvements in the distribution areas. The Waterworks' restricted net assets are restricted funds for sewer and storm water fees due to the City of Centerville and customer water deposits.

BUDGETARY HIGHLIGHTS

The Centerville Municipal Waterworks prepares a budget on the cash basis of accounting and submits it to the City of Centerville. There were no budget amendments for fiscal year 2012. Actual disbursements did not exceed the budgeted amount.

DEBT ADMINISTRATION

At June 30, 2012, the Waterworks had \$349,000 in revenue bonds outstanding, compared to \$592,000 last year. During fiscal year 2012, the \$217,000 loan from the Rathbun Regional Water Association was forgiven, pursuant to contract terms between the Waterworks and the Rathbun Regional Water Association.

ECONOMIC FACTORS

Centerville Municipal Waterworks appointed officials considered many factors when setting the fiscal year 2013 budget, including water main replacements, upkeep of current mains and fees that will be charged. No adjustments in our water rates were scheduled to be made in fiscal year 2013.

CONTACTING THE WATERWORKS' FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the Centerville Municipal Waterworks' finances and to show the Waterworks' accountability for the money it receives. If you have questions about this report or need additional information, contact Centerville Municipal Waterworks, PO Box 578, Centerville, Iowa 52544.

Financial Statement

Exhibit A

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS NET ASSETS

As of and for the year ended June 30, 2012

Enterprise Fund Water Operating receipts: Charges for service Miscellaneous Total operating receipts Operating disbursements: Business type activities Total operating disbursements Excess of operating receipts over operating disbursements Excess of operating receipts over operating disbursements 267,660		
Operating receipts: Charges for service \$1,064,121 Miscellaneous 81,384 Total operating receipts 1,145,505 Operating disbursements: Business type activities 877,845 Total operating disbursements 877,845		Enterprise
Operating receipts: Charges for service \$1,064,121 Miscellaneous 81,384 Total operating receipts 1,145,505 Operating disbursements: Business type activities 877,845 Total operating disbursements 877,845		Fund
Charges for service\$1,064,121Miscellaneous81,384Total operating receipts1,145,505Operating disbursements:877,845Total operating disbursements877,845Total operating disbursements877,845		Water
Charges for service\$1,064,121Miscellaneous81,384Total operating receipts1,145,505Operating disbursements:877,845Total operating disbursements877,845Total operating disbursements877,845		
Miscellaneous 81,384 Total operating receipts 1,145,505 Operating disbursements: Business type activities 877,845 Total operating disbursements 877,845	Operating receipts:	
Total operating receipts Operating disbursements: Business type activities Total operating disbursements 877,845 Total operating disbursements	Charges for service	\$1,064,121
Operating disbursements: Business type activities 877,845 Total operating disbursements 877,845	Miscellaneous	81,384
Business type activities 877,845 Total operating disbursements 877,845	Total operating receipts	1,145,505
Business type activities 877,845 Total operating disbursements 877,845	Operating disbursements:	
Total operating disbursements 877,845	· ·	877,845
Excess of operating receipts over operating disbursements 267,660	•	
Excess of operating receipts over operating disoursements 207,000	Evenue of apprehing receipts over apprehing dishvergements	267.660
	Excess of operating receipts over operating disoursements	207,000
Non-operating receipts (disbursements):	Non-operating receipts (dishursements):	
Interest on investments 7,863		7.863
Rental income 14,990		•
Sewer and storm water fees collected for City 1,524,032		
Sewer and storm water fees remitted to City (1,407,555)	· · · · · · · · · · · · · · · · · · ·	
Miscellaneous receipts collected for City 157,691	•	
Miscellaneous receipts remitted to City (157,691)	-	•
Debt service (38,187)	•	
Capital outlay (140,130)		
Net non-operating receipts (disbursements) (38,987)		
	1 vot non operating receipts (discussements)	(30,507)
Change in cash basis net assets 228,673	Change in cash basis net assets	228,673
Cash basis net assets beginning of year 660,813	Cash basis net assets beginning of year	660 813
Cash basis net assets beginning of year 500,015	Cash basis net assets beginning of year	000,013
Cash basis net assets end of year \$889,486	Cash basis net assets end of year	\$ 889,486
Cash Basis Net Assets	Cash Basis Net Assets	
Restricted:	Restricted:	
Sewer and storm water fees \$ 107,419		\$ 107,419
Customer water deposits 39,837	Customer water deposits	
Unrestricted 742,230		742,230
		4 000 10 1
Total cash basis net assets \$889,486	Total cash basis net assets	\$ 889,486

See notes to financial statement.

NOTES TO FINANCIAL STATEMENT

June 30, 2012

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The Centerville Municipal Waterworks is a component unit of the City of Centerville, Iowa, as determined by criteria specified by the Governmental Accounting Standards Board. The Waterworks is governed by a five-member Board of Trustees appointed by the Mayor, subject to the approval of the City Council, which exercises oversight responsibility under this criteria.

B. Basis of Presentation

The accounts of the Waterworks are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its receipts, disbursements and balances. The various funds are classified as Enterprise Funds in the financial statement. Enterprise Funds are utilized to finance and account for the acquisition, operation and maintenance of governmental facilities and services supported by user charges.

C. Basis of Accounting

The Waterworks maintains its financial records on the basis of cash receipts and disbursements and the financial statement of the Waterworks is prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statement does not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

D. Restricted Assets and Net Assets

Funds set aside for sewer and storm water fees due to the City and customer water deposits are classified as restricted.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Other Information.

Note 2. Cash and Pooled Investments

The Waterworks' deposits at June 30, 2012 were entirely covered by federal depository insurance, by other insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The Waterworks is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Water Board of Trustees; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts, and warrants or improvement certificates of a drainage district.

During the fiscal year, the Waterworks had a NOW bank account and certificates of deposits at two local banks and at a credit union.

Note 2. Cash and Pooled Investments (continued)

In addition, at June 30, 2012, the Waterworks had funds in cash and in an American Funds money market account at Edward Jones investment company. The balance in the American Funds money market account is \$752 at June 30, 2012. At June 30, 2012, the cost of these investments materially agreed to the carrying amount of these investments. Based on the requirements of Chapter 12B of the Code of Iowa, it does not appear that the funds invested in Edward Jones are allowable investments. It appears that these investments are unrated.

The Waterworks has no investment policy, even though an investment policy is required pursuant to Chapter 12B of the Code of Iowa.

Note 3. Water Revenue Bonds Payable

Annual debt service requirements to maturity for the water revenue bonds payable are as follows:

Year Ending	Water Revenue Bonds			Tot	tal			
June 30,	P	rincipal	I	nterest	F	Principal		nterest
2013	\$	27,000	\$	10,470	\$	27,000	\$	10,470
2014		28,000		9,660		28,000		9,660
2015		29,000		8,820		29,000		8,820
2016		30,000		7,950		30,000		7,950
2017		31,000		7,250		31,000		7,250
2018		32,000		6,120		32,000		6,120
2019		32,000		5,160		32,000		5,160
2020		33,000		4,200		33,000		4,200
2021		34,000		3,210		34,000		3,210
2022		36,000		2,190		36,000		2,190
2023		37,000		1,110		37,000		1,110
								
	\$	349,000	\$	66,140	\$	349,000	\$	66,140

Water Revenue Bonds

On August 13, 2008, the Waterworks entered into a State Revolving Fund loan and disbursement agreement with the Iowa Finance Authority, the Iowa Department of Natural Resources and the Wells Fargo Bank Iowa, N.A. (Trustee) for the issuance of \$450,000 of water revenue bonds with interest at 3.00% per annum. The agreement also requires the Waterworks to annually pay .25% servicing fee on the outstanding principal balance. The bonds were issued pursuant to the provisions of Chapter 384.24A and 384.83 of the Code of Iowa for the purpose of paying the costs of construction, improvement and extensions to the municipal waterworks system. The \$450,000 in funds were drawn down by the Waterworks from the Trustee upon request to reimburse the Waterworks for costs as they were incurred. An initiation fee of 1% of the authorized borrowing for the water revenue bonds was charged by Wells Fargo Bank Iowa, N.A. The total initiation fee was withheld in fiscal year 2009 by the bank from the first proceeds of the water revenue bonds drawn by the Waterworks.

The Waterworks has pledged future water customer receipts, net of specified operating disbursements, to repay \$450,000 in water revenue bonds issued in August 2008. The bonds are payable solely from water customer net receipts and are payable through 2023. Annual principal and interest payments on the bonds are expected to require less than 15 percent of net receipts. The total principal and interest remaining to be paid on the bonds is \$415,140. For the current year, principal and interest paid and total customer net receipts were \$37,250 and \$267,660, respectively.

The resolutions providing for the issuance of the water revenue bonds include the following provisions:

(a) The bonds will only be redeemed from the future earnings of the Waterworks and the bond holders hold a lien on the future earnings of the funds.

Note 3. Water Revenue Bonds Payable (continued)

- (b) The Board shall establish a rate to be charged to customers in order to produce gross revenues at least sufficient to pay expenses of the operation and maintenance of the Utility, and to leave a balance of net revenues equal to at least 110% of the principal and interest of all outstanding bonds and notes due in the fiscal year.
- (c) Monthly transfers of 1/6 of the installment of interest next due and 1/12 of installment principal due shall be made to a water revenue bond and interest sinking account. Monies in this account are to be used solely for the purpose of paying principal and interest on the bonds.
- (d) The Waterworks shall keep proper books and accounts adapted to the Water System showing the complete and correct entry of all transactions relating thereto.

The Waterworks has not made the required transfers to the sinking account. The sinking account cash balance at June 30, 2012 was (\$210,822). In addition, the debt principal and interest was paid by the Waterworks from the operating account, and not the sinking account, as required by the bond resolutions. Also, the Waterworks accounting records did not show the complete and correct entry of all transactions.

Note 4. Rathbun Regional Water Association Loan

As part of the water purchase contract described in Note 10, Rathbun Regional Water Association agreed to loan the Centerville Municipal Waterworks \$217,000. The loan was forgiven in fiscal year 2012, pursuant to contract terms between the Waterworks and the Rathbun Regional Water Association.

Note 5. Pension and Retirement Benefits

The City of Centerville contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. The Waterworks then reimburses the City of Centerville for the Waterworks share of the IPERS cost. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 5.38% of their annual covered salary and the City of Centerville is required to contribute 8.07% of covered salary. Contribution requirements are established by State statute. The Waterworks' contributions to the City of Centerville for the Waterworks share of the IPERS costs for the years ended June 30, 2012, 2011 and 2010 were \$10,127, \$11,261 and \$15,776, respectively, equal to the required contributions for each year.

Note 6. Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, compensatory and personal leave hours for subsequent use of or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The Waterworks' approximate liability for earned vacation, compensatory and personal leave termination payments payable to City employees who are paid from the Waterworks' funds at June 30, 2012 is \$7,446. The liability has been computed based on rates of pay in effect at June 30, 2012.

Note 7. Risk Management

The Waterworks is included under the insurance for the City of Centerville. The City of Centerville is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 663 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine, and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150% of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The Waterworks' property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The Waterworks' contributions to the Pool for the year ended June 30, 2012 were \$10,945.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$12,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2012, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100% of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual casualty operating contribution which the withdrawing member would have made for the one-year period following withdrawal.

The Waterworks is also included under the City of Centerville's commercial insurance purchased from other insurers for coverage associated with workers compensation in the amount of \$1,000,000 each accident, \$1,000,000 memo limit and \$1,000,000 each employee limit. The City assumes liability for any deductibles, and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 8. Other Postemployment Benefits (OPEB)

<u>Plan Description</u> – The City of Centerville operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees and their families, former employees, and retirees and their spouses. The Waterworks participates in the City of Centerville's health benefit plan, and reimburses the City of Centerville for the Waterworks share of the expenses. There are 36 active, no retired members and 6 former employees in the plan. Included in this plan are 3 City employees who are paid from Waterworks' funds. Retired participants must be age 55 or older at retirement. Former employees must have been employed by the City on a full-time basis for over twenty years to qualify for the benefits.

The medical/prescription drug benefits are provided through a self-insured plan. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees. However, for former employees that have been employed by the City on a full-time basis for over twenty years, the City will pay for 50% of the cost of the single health insurance premium to age 65.

<u>Funding Policy</u> – The contribution requirements of plan members are established and may be amended by the City. The City finances the benefit plan on a pay-as-you go basis. The most recent active member monthly premiums for the City and plan members are \$555.72 for single coverage and \$1,227.29 for family coverage. The same monthly premiums apply to retirees and former employees. For the year ended June 30, 2012, the Waterworks contributed \$31,044, and plan members eligible for benefits contributed \$7,616 to the plan.

Note 9. Lease Agreements

The Waterworks and two private businesses have entered into leases for office space to be occupied by the private businesses in the old Waterworks building. The leases total \$475 per month, and both leases appear to be on a month-to-month basis. The Waterworks received \$4,500 from these leases in fiscal year 2012.

The Waterworks is leasing antenna space on the water tower to Farmers Cellular Telephone Company, Inc. (tenant). This lease was entered into in February of 2009. The Waterworks received \$10,490 from this lease in fiscal year 2012. Unless the tenant decides to terminate the lease, the Waterworks has to continue to lease the antenna space to the tenant until 2029. After twenty years from the date of the lease, the Waterworks can then terminate this lease with the tenant by giving one year written notice of the date of such termination. As long as this lease is in effect, each year the base rent for this lease will be increased by 3% over the previous year's base rent.

Note 10. Water Purchase Contract

Centerville Municipal Waterworks agreed to a forty year water purchase agreement with Rathbun Regional Water Association in July 2001. As part of this agreement, from July 2006 to the end of the forty year agreement, the Centerville Municipal Waterworks agreed to purchase a minimum of seven and one-half million gallons of water per month from Rathbun Regional Water Association. Centerville Municipal Waterworks currently pays Rathbun Regional Water Association \$2.80 per thousand gallons for the first five million gallons of water purchased per month, \$1.60 per thousand gallons for the next ten million gallons of water purchased per month, and \$1.35 per thousand gallons in excess of fifteen million gallons of water purchased per month. Based on the minimum water purchase requirements of seven and one-half million gallons of water per month and based on current water rates, the Waterworks will be obligated to pay Rathbun Regional Water Association a minimum of \$216,000 per year for purchased water through the 2041 year.

Currently, the Waterworks buys all of its water for resale from the Rathbun Regional Water Association, and in fiscal year 2012, approximately 217,857,000 gallons of water were purchased by the Waterworks, at a total cost of \$405,740. The Waterworks does not have the capability to produce its own water for resale. It appears the only source of water available to the Waterworks is from Rathbun Regional Water Association.

Note 11. Contingency/Commitments

The Waterworks participates in Federal and State grant/loan programs. These programs are subject to program compliance audits by the grantors or their representatives. Entitlement to these resources are generally conditional upon compliance with the terms and conditions of grant and loan agreements and applicable federal and state regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a federal or state audit may become a liability of the Waterworks. The Waterworks management believes such revisions or disallowances, if any, will not be material to the Waterworks.

The Waterworks has a contract for professional services with the City of Centerville. According to the contract, the City will provide Commissioner services and Administration services to the Waterworks at a cost of \$4,750 per month to the Waterworks. This contract is perpetual, but either party can terminate this contract by giving the other party the notice of termination at least 180 days prior to the desired date of termination. The total amounts paid, in relation to this agreement in fiscal year 2012, was \$52,250.

Note 12. Subsequent Events

The Waterworks accepted a bid for water main repair in the fall of 2012. The total bid amount was approximately \$20,000. It is anticipated that the water main repair will take place in the spring of 2013. The Waterworks intends to pay for this cost from existing cash reserves.

In fiscal year 2013, the Waterworks received an approximate \$209,000 settlement from a class action lawsuit. The Waterworks intends to use these funds for major capital projects.

The Waterworks sold its old office building in fiscal year 2013 for \$28,000.

The Waterworks has evaluated subsequent events through June 7, 2013, which is the date that the financial statement was available to be issued.

Other Information

BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS)

OTHER INFORMATION

Year ended June 30, 2012

	Actual	Less Funds not Required to be Budgeted	Net	Budgeted Amounts Original and Final	Final to Net Variance
Receipts:					
Use of money and property	\$ 22,853	\$ -	\$ 22,853	\$ 8,600	\$ 14,253
Charges for service	2,745,844	1,681,723	1,064,121	1,148,550	(84,429)
Miscellaneous	81,384	-	81,384	1,200	80,184
Total receipts	2,850,081	1,681,723	1,168,358	1,158,350	10,008
Disbursements: Business type activities	2,621,408	1,565,246	1,056,162	1,158,350	(102,188)
Change in cash basis net assets	228,673	116,477	112,196	-	112,196
Cash basis net assets beginning of year	660,813	(9,058)	669,871	•	669,871
Cash basis net assets end of year	\$ 889,486	\$ 107,419	\$ 782,067	\$ -	\$ 782,067

NOTES TO OTHER INFORMATION - BUDGETARY REPORTING

June 30, 2012

The Centerville Municipal Waterworks prepares a budget on the cash basis of accounting and submits it to the City Council. In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon classes of disbursements, known as functions, not by fund. The Waterworks' disbursements are budgeted in the business type activities function. There were no budget amendments which could be located for the Waterworks for the year ended June 30, 2012.

During the year ended June 30, 2012, disbursements did not exceed the amount budgeted.

Supplementary Information

COMBINING SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS NET ASSETS ENTERPRISE FUND ACCOUNTS

As of and for the year ended June 30, 2012

			Water		Water Water		
		Customer	Revenue	Revenue	Revenue		
	Waterworks	Deposit	Bond Sinking	Reserve	Improvement	Total	
	Waterworks	Deposit	Bond Smking	Reserve	improvement	1041	
OPERATING RECEIPTS:							
Charges for service -							
Sale of water	\$ 1,050,420	\$ -	\$ -	\$ -	\$ -	\$ 1,050,420	
Fire protection	4,771	_	_	-	<u>-</u>	4,771	
Water service line repair	5,016	_	_	_	_	5,016	
Shut off fees	3,914	_	-	<u>-</u>	-	3,914	
Shat off feet	1,064,121	•	-		-	1,064,121	
Miscellaneous -							
Sales tax collected	55,997	_	_	-	-	55,997	
Refunds and reimbursements	7,042	_	_	_	-	7,042	
Customer deposits	.,	17,487	_	-	_	17,487	
Miscellaneous	858	17,107	_	_	-	858	
Miscenaneous	63,897	17,487	-	_		81,384	
Total operating receipts	1,128,018	17,487	-	-	-	1,145,505	
OPERATING DISBURSEMENTS:							
Business type activities - Salaries	140,708		_	_	_	140,708	
Trustee fees	1,680	-	-	-	_	1,680	
	20,346	-	-	•	_	20,346	
Payroll taxes	31,254	-	-	<u>-</u>	-	31,254	
Employee insurance		-	-	_	_	11,401	
Workers compensation	11,401 1,902	-	-	_	_	1,902	
Unemployment	1,902	-	-	_	_	120	
School/training	50	-	-	-	.	50	
Repair buildings Repair reservoir	2,240	_	-	_	_	2,240	
Vehicle costs	15,256	-	_		_	15,256	
	107	-	-	-	_	107	
Machinery repair	140	-	_	_	_	140	
Repair tanks	6,868	-	-	-	-	6,868	
Utilities		-	-	-	-	1,706	
Telephone	1,706	-	-	-	-	405,740	
Purchased water	405,740	-	-	-	-	2,829	
Water testing	2,829 509	-	-	-	-	509	
Miscellaneous		-	-	-	-	52,250	
Management fee to City	52,250	-	-	-	-	3,800	
Audit fees	3,800 10,945	-	-	-	-	10,945	
Insurance	10,943	-	<u>-</u>	-	_	154	
Legal fees	1,194	-	-	-	_	1,194	
Publication	52,472	-	•	-	_	52,472	
Sales tax	32,472	-	-	_	_	326	
Property tax	5,030	-	-	_	_	5,030	
Data processing	3,044	-	•	_		3,044	
Garbage/recycling	3,044	29,370	-	-	_	29,370	
Customer deposits	222	29,370	-	-	-	322	
Bank costs	322	-	-	-	-	7,534	
Tools and supplies	7,534	-	-	-	-	9,362	
Office supplies	9,362	-	-	-	-		
Postage	9,947	-	-	-	-	9,947	
Safety equipment	1,372	-	-	-	-	1,372	
Operating supplies and materials	27,317	-	-	-	-	27,317	
Equipment	20,550	20.250	-			20,550 877,845	
Total operating disbursements	848,475	29,370	-	-		0/1,843	

COMBINING SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS NET ASSETS ENTERPRISE FUND ACCOUNTS

As of and for the year ended June 30, 2012

			Water Customer Revenue Deposit Bond Sinkir		Revenue	Water Revenue Reserve		ue Revenue		Total	
Excess (deficiency) of operating receipts over											
(under) operating disbursements	\$ 279,543	\$	(11,883)	\$	-	\$	-	\$	-	\$	267,660
NON-OPERATING RECEIPTS											
(DISBURSEMENTS):											
Interest on investments	5,586		_		-		-		2,277		7,863
Rental income	14,990		-		-		-		-		14,990
Sewer and storm water fees collected for City	1,524,032		-		-		-		-		1,524,032
Sewer and storm water fees remitted to City	(1,407,555)		-		-		-		-	(1,407,555)
Miscellaneous receipts collected for City	157,691		-		-		-		-		157,691
Miscellaneous receipts remitted to City	(157,691)		-		-		-		-		(157,691)
Debt service -											
Principal redeemed	(26,000)		-		-		-		-		(26,000)
Interest paid	(11,250)		-		-		-		-		(11,250)
Service fees	(937)		-		-		-		-		(937)
Capital outlay	(140,130)		-		-		_		-		(140, 130)
Total non-operating receipts	,										
(disbursements)	(41,264)		-		-		-		2,277		(38,987)
Change in cash basis net assets	238,279		(11,883)		-		-		2,277		228,673
Cash basis net assets beginning of year	436,794		51,720		(210,822)		196,677		186,444		660,813
Cash basis net assets end of year	\$ 675,073	\$	39,837	\$	(210,822)	\$	196,677	\$	188,721	\$	889,486

SCHEDULE OF INDEBTEDNESS

Year ended June 30, 2012

Obli	gation		Date of Issue		Interest Rate	Amount Originally Issued
Obli	gauon		15500		Nate	155400
Water Revenue	e Bonds *	,	08/13/08		3.00%	\$ 450,000
Rathbun Regio	onal Water Associa	tion **	07/19/01		-	\$ 217,000
Date	Balance	Issued	Redeemed	Balance		Interest
of	Beginning	During	During	End	Interest	Due and
Issue	of Year	Year	Year	of Year	Paid	Unpaid
08/13/08	\$ 375,000	\$ -	\$ 26,000	\$ 349,000	\$ 11,250	\$ -
07/19/01	\$ 217,000	\$ -	\$ 217,000	\$ -	\$ -	\$ -

^{* -} The agreement also requires the Waterworks to annually pay a .25% servicing fee on the outstanding principal balance.

^{** -} The Rathbun Regional Water Association forgave this loan in fiscal year 2012, pursuant to contract terms between the Waterworks and the Rathbun Regional Water Association.

BOND AND NOTE MATURITIES

June 30, 2012

Year				
	Water Da	D	4	
ending	Water Re			
June 30,	Issued Au	igust 13,	2008	
	Interest Rates		Amount	Total
2013	3.00%	\$	27,000	\$ 27,000
2014	3.00%		28,000	28,000
2015	3.00%		29,000	29,000
2016	3.00%		30,000	30,000
2017	3.00%		31,000	31,000
2018	3.00%		32,000	32,000
2019	3.00%		32,000	32,000
2020	3.00%		33,000	33,000
2021	3.00%		34,000	34,000
2022	3.00%		36,000	36,000
2023	3.00%		37,000	37,000
		\$	349,000	\$ 349,000

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF A FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees of the Centerville Municipal Waterworks:

We have audited the financial statement of the Centerville Municipal Waterworks, Centerville, Iowa, as of and for the year ended June 30, 2012, and have issued our report thereon dated June 7, 2013. Our report expressed an unqualified opinion on the financial statement which was prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

The management of the Centerville Municipal Waterworks is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Waterworks' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the Waterworks' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Waterworks' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses and other deficiencies we consider to be a significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the Waterworks' financial statement will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings as items (A) through (F) to be material weaknesses.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings as items (G) through (I) to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Centerville Municipal Waterworks' financial statement is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the Waterworks' operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the Waterworks. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The Centerville Municipal Waterworks' responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the Waterworks' responses, we did not audit the Centerville Municipal Waterworks' responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended for the information and use of the officials, employees and citizens of the Centerville Municipal Waterworks and other parties to whom the Centerville Municipal Waterworks may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the Centerville Municipal Waterworks during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Peak & Co., LLP

Certified Public Accountants

June 7, 2013

SCHEDULE OF FINDINGS

Year ended June 30, 2012

Findings Related to the Financial Statement:

INTERNAL CONTROL DEFICIENCIES:

(A) Segregation of Duties – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. The issuance of receipt slips, bank deposits and the posting of the cash receipts to the accounting records are sometimes all done by the same person. Also, bank accounts are not reconciled by an individual who does not handle or record cash. Mail is opened by accounting personnel with access to the accounting records. In addition, the duties for maintaining accounts receivable are not separate from those of processing collections and deposits.

<u>Recommendation</u> – We realize that with a limited number of office employees, segregation of duties is difficult. However, the Waterworks should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response – We will consider this.

<u>Conclusion</u> – Response acknowledged. The Waterworks could segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

(B) Financial Reporting – Internal controls over financial reporting include actual preparation and review of financial statements, including footnote disclosure, for external reporting, as required by an other comprehensive basis of accounting. The Waterworks does not have the internal resources to prepare the full-disclosure financial statements required by an other comprehensive basis of accounting for external reporting purposes. While this circumstance is not uncommon for most small governmental entities, it is the responsibility of management and those charged with governance, to prepare reliable financial data, or accept the risk associated with this condition because of cost or other considerations.

<u>Recommendation</u> — With a limited number of office employees, gaining sufficient knowledge and expertise to properly select and apply accounting principles and prepare full disclosure financial statements for external reporting purposes is difficult. However, we recommend the Waterworks continue to review operating procedures and obtain the internal expertise needed to handle all the aspects of external financial reporting, rather than rely on external assistance.

<u>Response</u> – The management officials will attempt to read relevant accounting literature and attend professional education courses to improve in the ability to apply accounting principles. However, it is not fiscally responsible to add additional staff at this time.

<u>Conclusion</u> – Response accepted.

(C) <u>Material Adjustments</u> – We proposed several adjusting journal entries that were material to the Waterworks financial statements. For example, some bank interest earnings were not recorded on the accounting records. Also, we identified material amounts of receipts and disbursements which were either improperly recorded, or were not recorded at all on the Waterworks accounting records. Adjustments were subsequently made by the Waterworks to properly report the amounts in the Waterworks financial statements.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

<u>Recommendation</u> — We recommend that all balances at month and year end be reviewed for accuracy and completeness, and implement procedures to ensure all receipts and disbursements are properly recorded in the Waterworks accounting records.

Response – We will attempt to implement this recommendation.

Conclusion - Response accepted.

(D) <u>Bank Reconciliations</u> – Although bank reconciliations were prepared, the bank reconciliations completed during the year ended June 30, 2012 contained material inaccuracies. Appropriate adjustments were made to the June 30, 2012 bank reconciliation in order to obtain materially accurate bank reconciliation amounts. Accurate bank reconciliations are necessary to provide assurance on the accuracy of the underlying accounting data.

It appears management of the Waterworks was aware of the problem, but it does not appear the Waterworks took any action to correct this problem.

<u>Recommendation</u> – The Waterworks implement procedures to ensure accurate bank reconciliations are prepared on a monthly basis. In addition, management of the Waterworks should ensure the reconciled bank balance agrees to the book balance at each month end, and at year end.

Response – We will implement these recommendations.

Conclusion - Response accepted.

(E) <u>Utility Reconciliation</u> – Utility billings, collections, delinquencies and adjustments were not timely reconciled during the fiscal year. Instead, this reconciliation was not started until the fall of 2011 for the year ended June 30, 2012. In addition, some detail reports to support the amounts included on this reconciliation could not be generated at the time the Waterworks completed this reconciliation. Therefore, the Waterworks "backed" into many of the amounts as noted on this reconciliation.

Also, the listing of meter deposit amounts on hand, by customer, is not reconciled to the meter deposit cash total as recorded on the accounting system.

<u>Recommendation</u> – Procedures should be implemented to timely reconcile utility billings, collections, delinquencies and adjustments for each billing period. Detail supporting documentation should be retained to support all amounts on this reconciliation. The trustees or other independent person should review the reconciliation and monitor delinquencies.

In addition, the listing of meter deposit amounts on hand, by customer, should be reconciled to the meter deposit cash total as recorded on the accounting system. Any variances between these amounts should be resolved.

<u>Response</u> — We are now performing this reconciliation on a monthly basis, every month. In addition, we will reconcile the meter deposit account with the ledger on a monthly basis in the future.

Conclusion - Response accepted.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

(F) <u>Utility Rates, Collections and Procedures</u> – Chapter 384.84 of the Code of Iowa requires that water rates be established by resolution of the trustees, published in the same manner as an ordinance. It appears the last time the water rates were increased was in 2007. However, the water rate increases in 2007 were established by a motion of the trustees and not by resolution, even though a resolution is required. Furthermore, the water rate changes in 2007 only documented the increases in the water rates and did not document the actual water rates that should be charged.

The Waterworks bills and collects sewer fees as an agent for the City. The sewer rates are established by ordinance by the City Council. During our analysis, we determined that the sewer rates actually billed by the Waterworks were different than the sewer rates as established by City ordinance. Waterworks personnel were unable to explain why these differences exist.

During our analysis, we determined that the water rates actually billed by the Waterworks were different than the water rates as documented in the rules and regulations as approved by the Board of Trustees. Waterworks personnel were unable to explain why these differences exist.

The Waterworks collects the following types of receipts - water, sewer, storm water, and sales taxes. However, there is insufficient documentation maintained by the Waterworks to determine if the monies collected by the Waterworks were properly allocated to the various receipt categories as noted above.

Chapter 388.6 of the Code of Iowa states that a utility may not provide use or service at a discriminatory rate, except to the City or it agencies. However, we noted that the Waterworks was providing free water and sewer service to some non-profits in the City. This would appear to violate Chapter 388.6 of the Code of Iowa.

It appears that some utility readings are not properly computing in the billing system. For example, the monthly utility billing amount for the largest grocery store in the City was approximately the same as the monthly utility billing amount for an average family of four. It would appear that the largest grocery store in the City would use more water than an average family of four.

<u>Recommendation</u> – The Waterworks should establish all water rates by resolution, and publish them in the same manner as an ordinance, as required by the Code of Iowa. The Waterworks should also ensure that the sewer rates billed agree to the sewer rates as established by City ordinance and that the water rates billed agree to the water rates as documented in the resolution. The Waterworks should also retain documentation of the allocation of the receipts to the various receipt categories.

The Waterworks should also ensure compliance with Chapter 388.6 of the Code of Iowa in relation to not providing utility use or service at a discriminatory rate. In addition, the Waterworks should analyze the customer accounts to ensure the utility readings are properly computing in the billing system.

Response — We will establish water utility rates by resolution of the trustees, and publish them accordingly. We will also analyze our sewer and water billing amounts to ensure we are billing the correct amounts. Documentation is now maintained showing the allocation of receipts to the various receipt categories. In relation to providing utility services or usage at a discriminatory rate, we will discuss this with our Attorney to determine compliance. In addition, we have also analyzed all the commercial accounts to ensure the utility readings are properly computing in the billing system.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

(G) <u>Ordinances</u> – Even though the residents of the City voted for and approved the creation of a Board of Trustees in 1948 to manage the Waterworks, the City has no ordinance which defines the duties and responsibilities of the Board of Trustees.

Chapter 388.3 of the Code of Iowa states that the Council shall by resolution set the compensation of the board members. Our review noted the board members compensation is currently set by the board members themselves and not by resolution of the Council.

Chapter 388.3 of the Code of Iowa requires that the City appoint the Waterworks board members to staggered six year terms. Furthermore, this same Code section states that "A board member appointed to fill a vacancy occurring by reason other than the expiration of a term is appointed for the balance of the unexpired term." Currently, three of the five board members terms expire on the same date. Since three of the five board members terms expire on the same date, it would not appear the City is in compliance with Chapter 388.3 of the Code of Iowa in relation to staggered six year terms.

<u>Recommendation</u> – The Waterworks work with the City to establish a City ordinance which defines the duties and responsibilities of the Board of Trustees. In addition, to ensure compliance with Chapter 388.3 of the Code of Iowa, the Waterworks should work with the City to ensure that the compensation of the board members be established by resolution of the Council, and that the City ensures compliance with the appointment of the Waterworks board members.

Response – We will work on implementing these recommendations.

Conclusion - Response accepted.

(H) Water Procedures – The Waterworks purchases water from Rathbun Regional Water Association to provide water to residents. The Waterworks is responsible for reading residents meters, monthly billings and collections. During our review, we found the Waterworks was billed for approximately 25% more water than Waterworks residences, businesses or Waterworks facilities showed using during fiscal year 2012. The variance in water purchased varied significantly from month to month. The monthly variance between water purchased and consumed varied between (79%) and 121%. While some water loss can be expected due to water leaks and defective meters, the inconsistency and size of the variances seems unreasonable.

The water rates billed by the Waterworks have not changed since at least 2007. The increase in water receipts from fiscal year 2011 to fiscal year 2012 was approximately 2%. According to the Waterworks computer system, the gallons of water consumed by the Waterworks residences, businesses and Waterworks facilities increased by approximately 15% from fiscal year 2011 to fiscal year 2012. Based on the above statistics, the increase in the water receipts compared to the increase in the gallons consumed does not seem reasonable.

It does not appear the Waterworks is billing for all construction repair services provided by the Waterworks to private individuals.

<u>Recommendation</u> – The Waterworks should investigate why the water purchased is so much greater than the water used, as well as to whether all water being used is appropriately billed and collected. In addition, the Waterworks should implement procedures to ensure all construction repair services provided by the Waterworks to private individuals are appropriately billed to those individuals.

Response – We will attempt to implement these recommendations.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

(I) <u>Authorized Signatory</u> – We noted that a former board member is still an authorized signatory on the Waterworks bank accounts.

<u>Recommendation</u> – The Waterworks update its authorized signatories and ensure all former board members are removed from the signature cards.

Response – This was an oversight on our part. We will implement this recommendation.

<u>Conclusion</u> – Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

Other Findings Related to Required Statutory Reporting:

(1) <u>Certified Budget</u> - Disbursements during the year ended June 30, 2012 did not exceed the amounts budgeted.

The May 17, 2012 Board of Trustees minutes document the Waterworks budget for fiscal year 2012 was amended. However, Waterworks personnel could not locate any documentation in regards to what accounts and the dollar amounts which were amended by the budget amendment. Waterworks personnel were unable to explain this inconsistency.

<u>Recommendation</u> – The Waterworks implement procedures to ensure the Board of Trustee minutes accurately reflect the proceedings of the Board.

Response – We will implement this procedure.

Conclusion - Response accepted.

- (2) <u>Questionable Disbursements</u> We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- (3) <u>Travel Expense</u> No disbursements of Waterworks money for travel expenses of spouses of Waterworks officials or employees were noted.
- (4) <u>Business Transactions</u> Business transactions between the Waterworks and Waterworks officials or employees are detailed as follows:

Name, Title, and	Transaction	
Business Connection	Description	Amount
Greg Gordon, Board Member Employee of Farmers Bank of Northern Missouri	Investments	
C.J. Hash, Board Member Employee of Edward Jones	Investments	

The Waterworks has certificates of deposits with Farmers Bank of Northern Missouri, and has investments with Edward Jones.

As noted in (7) below, the Waterworks had no depository resolution in effect during part of the fiscal year, has no investment policy, and that the investments in Edward Jones do not appear to be allowable investments for the Waterworks according to the requirements of the Code of Iowa.

As a result, in accordance with Chapter 362 of the Code of Iowa, the above transactions may appear to represent a conflict of interest as defined in Chapter 362 of the Code of Iowa.

<u>Recommendation</u> – The Waterworks consult with their Attorney on the above to determine a proper resolution of the matter.

<u>Response</u> – Both of the above individuals are no longer on our board. Therefore, this should not be a problem in the future.

Conclusion – Response accepted.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

- (5) <u>Bond Coverage</u> Surety bond coverage of Waterworks officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that the coverage is adequate for current operations.
- (6) <u>Board of Trustee Minutes</u> Transactions were found that we believe should have been approved in the trustee minutes but were not.

Chapter 388.4 of the Code of Iowa requires that immediately following a regular or special meeting, the trustee minutes and a list of all claims allowed must be published by the Waterworks in a newspaper of general circulation in the city.

We noted that the trustees are not approving the customer deposit refunds, nor were the related disbursements being published in the newspaper. In addition, for one meeting, the trustee minutes and claims were not published in the newspaper.

<u>Recommendation</u> – The Waterworks implement procedures to ensure compliance with Chapter 388.4 of the Code of Iowa. Specifically, the trustees should approve all claims, and all minutes and claims allowed should be published in the newspaper on a timely basis.

<u>Response</u> – We will implement these recommendations.

<u>Conclusion</u> – Response accepted.

(7) <u>Deposits and Investments</u> - Instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the investment requirements were noted.

The Waterworks did not have a depository agreement in effect until December, 2011. A depository agreement is required by Chapter 12C of the Code of Iowa.

The Waterworks did not have an investment policy in effect during the fiscal year, as required by Chapter 12B of the Code of Iowa.

In addition, the cash and investments in Edward Jones, totaling \$56,648 at June 30, 2012, do not appear to comply with the requirements of Chapter 12B.10 of the Code of Iowa.

Recommendation – The Waterworks needs to ensure a depository resolution is in effect at all times in accordance with the Code of Iowa requirements. In addition, the Waterworks should establish an investment policy which complies with the provisions of Chapter 12B.10 of the Code of Iowa, and ensure all investments meet those requirements.

<u>Response</u> – We will review this with our Attorney to ensure compliance with these requirements. In addition, we have moved the money from Edward Jones to our local bank.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

(8) <u>Revenue Bonds and Notes</u> – Instances of non-compliance with the revenue bond requirements for the fiscal year ended June 30, 2012 were noted.

Even though the Waterworks established a water revenue bond sinking account, the Waterworks did not make the required transfers to the water revenue bond sinking account, as required by the water revenue bond resolutions. Furthermore, the water revenue bond sinking account had a cash balance of (\$210,822) as of June 30, 2012, as noted on Schedule 1. In addition, the debt principal and interest is required to paid from the water revenue bond sinking account; however, the Waterworks actually paid the debt principal and interest from the Waterworks operating account.

The water revenue bond resolutions require the Waterworks to keep accurate books of account. It is questionable if the Waterworks met this requirement.

Recommendation – The Waterworks should make transfers to the water revenue bond sinking account to ensure the balance in the water revenue bond sinking account is in compliance with the water revenue bond resolutions. The debt principal and interest should then be paid from the balance in the water revenue bond sinking account. In addition, to ensure compliance with the water revenue bond resolutions, the Waterworks should keep accurate books of account.

<u>Response</u> – We were unaware of these requirements until now. We will attempt to implement these recommendations in the future.

Conclusion - Response accepted.

(9) <u>Electronic Check Retention</u> – Chapter 554D.114 of the Code of Iowa allows cancelled checks to be retained in an electronic format and requires retention in this manner to include an image of both the front and back of each cancelled check. For the Waterworks, an image of the back of each cancelled check was not obtained.

<u>Recommendation</u> – The Waterworks should obtain and retain an image of both the front and back of each cancelled check as required by the Code of Iowa.

Response – We have already implemented this recommendation.

Conclusion - Response accepted.

(10) <u>Payroll</u> – Board of Trustee compensation is paid as an independent contractor. IRS regulations require that this compensation be paid through payroll, with applicable payroll taxes withheld.

<u>Recommendation</u> – The Waterworks contact the IRS to determine how to correct the improper employee classification, from a tax standpoint. In addition, in the future, all employees should be paid as an employee and not as an independent contractor.

Response - We will consult with our Attorney in relation to how to proceed with the above.

SCHEDULE OF FINDINGS

Year ended June 30, 2012

(11) <u>Unclaimed Property</u> – Chapter 556.11 of the Code of Iowa requires the Waterworks to report and remit obligations, including checks and water deposits outstanding for more than two years, to the State Treasurer's office annually. The Waterworks did not remit these obligations as required.

<u>Recommendation</u> – The outstanding checks and water deposits outstanding should be reviewed annually and items over two years old should be remitted to the State Treasurer's Office as required.

Response – We will implement this recommendation.

Conclusion - Response accepted.

(12) <u>Sales Tax</u> – Sales tax on sewer and storm water services provided to non-residential commercial operations was not uniformly assessed.

The Waterworks is not remitting sales taxes to the State of Iowa for the sale of material to private customers and contractors.

Recommendation – The Waterworks should uniformly assess sales tax on sewer and storm water services provided to non-residential commercial operations in accordance with section 701-26.72 of the Iowa Department of Revenue Administrative Rules and Regulations. The Waterworks should also remit sales taxes to the State of Iowa as required for material sales.

<u>Response</u> – We will implement these recommendations.

Conclusion - Response accepted.

(13) <u>Delinquent Accounts</u> - The Waterworks needs to be more aggressive in collecting past due accounts. For example, the Waterworks could assess the cost of unpaid utility billings on the owners' property taxes. In addition, the Waterworks could also turn over unpaid billings to the State of Iowa or to a collection agency for collection.

Recommendation – The Waterworks needs to be more aggressive in collecting delinquent accounts.

Response – We will review and implement the above recommendation where possible.

Conclusion - Response accepted.

(14) <u>Disbursements</u> – Several instances were noted where not all pages of the invoices were cancelled. One invoice could not be located by the Waterworks. The pre-printed check numbers on the checks did not always agree to the check numbers assigned to the checks by the accounting system.

<u>Recommendation</u> – The Waterworks implement procedures to ensure all pages of the paid invoices are cancelled, all invoices are retained, and that the pre-printed check numbers on the checks agree to the check numbers assigned to the checks by the accounting system.

Response – We will implement this recommendation.